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Updates and Best Practices for Filing Outstanding Researcher and Extraordinary Ability Cases

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Updates and Best Practices

- Perspective of University Attorney and Outside Counsel when working with Scholars, Researchers and Professors
- CIS Employment-Based Petition policies affecting "Aliens with Extraordinary Ability" and Outstanding Researchers and Professors
- Recent changes after the Kazarian case and new CIS policy for adjudicating these petitions
- Ideas for filing the strongest cases possible

Employment –Based Preferences

- In seeking U.S. lawful permanent residency through employment, one looks to file an immigrant petition on form I-140
- Given how immigrant numbers are allotted based on country of birth, preferences are assigned
- ❖ In this session we will focus on two Employment-based filing strategies that are first preference, which is often called "EB-1"

Case Study: Dr. Smarty

♣ Hypo: Dr. Smarty is a national of China. He is a Materials Sciences Researcher at the University of Anytown. He has been working in H-1B status for 4 years and wants to apply for permanent residence. He is a well-respected, up-andcoming scientist in his field and the university is eager to keep his research team, as they were recently awarded a big grant and are close to publishing some ground-breaking new findings. He goes to an attorney in Anytown first to find out what options he may have for permanent residence.

EB-1 category for permanent residence

Focus:

- EB-1A Employment-based petition eligible to Aliens of Extraordinary Ability
 - Must demonstrate that they are at the very top of their fields –
 very high evidentiary standards
 - Allows for self-sponsorship
- EB-1B Employment-based petition eligible to outstanding, recognized researchers and professors
 - Requires permanent/tenure track position
 - Requires that sponsoring employer have a recognized research department/facility
 - Applicant must demonstrate outstanding accomplishments in the field of study that have been internationally recognized

EB-1A requirements

- In general, the petition must be accompanied by evidence that:
 - The individual has sustained national or international acclaim;
 - The individual's achievements have been recognized in the field of expertise;
 - The individual is one of that small percentage who has risen to the very top of the field of endeavor;
 - The individual seeks to enter the United States to continue work in the area of extraordinary ability; and
 - The individual's entry into the United States will substantially benefit prospectively the United States.

Must Meet 3 out of 10 Listed Criteria

EB-1A Aliens of Extraordinary Ability should show evidence of:

- 1. Receipt of lesser nationally or internationally recognized prizes or awards.
- 2. Membership in an association in the field for which classification is sought which requires outstanding achievement of their members.
- 3. Published material about the person in professional or major trade publications or other major media.
- 4. Participation as a judge of the work of others.
- 5. Evidence of <u>original</u> scientific, scholastic, artistic, athletic or business-related contributions of major significance.
- 6. Authorship of scholarly articles in the field.
- 7. Artistic exhibitions or showcases.
- 8. Performances in a leading or cultural role for organizations or establishments that have a distinguished reputation.
- 9. High salary or remuneration in relation to other in the field.
- 10. Commercial success in the performing arts.

EB-1B requirements

- In general, the petition must be accompanied by evidence that:
- 1. The beneficiary is recognized internationally as outstanding in a specific academic area;
- 2. The beneficiary has at least 3 years of experience in teaching or research in the academic area; and
- 3. The beneficiary seeks to enter the United States for a
 - Tenured Position (or tenure track position) within a university or institution of higher education to teach in the academic area;
 - Comparable position with a university or institution of higher education to conduct research in the area; or
 - Comparable position to conduct research in the area with a department, division, or institute of a private employer, if the department, division, or institute employs at least 3 persons full-time in research activities and has achieved documented accomplishments in an academic field.

Must Meet 2 out of 6 Listed Criteria

EB-1B Outstanding Professor/Researchers should show evidence of:

- Receipt of major prizes or awards for outstanding achievements.
- Membership in an association which requires outstanding achievement.
- 3. Published material in professional publications written by others about the applicant's work.
- 4. Evidence of the person's participation as a judge of the work of others.
- 5. Evidence of original scientific research.
- 6. Authorship of scholarly books or articles in the field.

(Other comparable evidence can sometimes be used too)

Strategic Decisions

- When do you advise Extraordinary Ability (EB-1A) over Outstanding Researcher/Professor (EB-1B)?
 - Level of "eminence" and the nature of the work done
 - University policy and future planning
 - The scholar's own career plans
 - The research portfolio analyze achievements to date
 - How many years of experience, especially post-PhD?
 - Other case-specific factors ask good questions!
- Remember too the Standard of Proof Preponderance of the Evidence ("more likely than not")

Sponsorship: University Planning

- What does an in-house attorney consider when determining how to potentially proceed and what to advise the university community?
 - What is university policy for supporting the scholar, and who must pay the fees associated with the petition?
 - What can be done in house vs. using an outside attorney?
 - Will the university assist with the final stage of the filing strategy (and who pays for that)?

University Policy and Procedures

- Clear communication and setting expectations is critical (both timing and strategy decisions)
- What filing strategy will be used (and who makes that decision)?
- What qualifications are relevant?
- How much H-1B time is left to the individual is there time to further bolster the portfolio"
- What precedents exist?
- How can we ensure quality filings?

How Does the Applicant Stand Out?

- How do you establish "eminence" in the absence of a major international award?
 - Reference letters from other experts in the field, discussing the applicant's work and research and how it has impacted the industry
 - Don't use form letters
 - Very time consuming start early to gather these letters
 - Reference letters from institutions in the industry who use/know of the applicant's work/research
 - Can be very powerful
 - The Immigration Service puts much stock in "objective" letters

Submitting Evidence to Support the Petition

- Selecting the Best Evidence
- Building your Case without Breaking your Back
 - Employee involvement a partnership
 - Start with a detailed CV
 - Get itemized lists from the employee to organize published materials, patents, presentations, etc.
 - Printed materials vs. CD/DVD
 - Translations into English

Kazarian Case

The Kazarian case and how it has changed the standard of proof

Kazarian v. USCIS, 596 F.3d 1115 (9th Cir. 2010)

- 2-part evaluation recommended for these cases:
 - First, review the evidence to make sure it meets the regulatory requirements
 - Second, evaluate whether the applicant meets the highest level of expertise

Kazarian and Its Effect on Policy

- USCIS Policy, issued December 22, 2010, provided the government's interpretation of *Kazarian* and changed instructions to officers for adjudicating these cases
 - used to be sufficient to prove up the case through evidence – if you established that the applicant had evidence to satisfy the regulatory criteria, the case was approved <u>unless</u> the Service could establish why it should not be approved or why the evidence was insufficient
 - now, additional "argument" is required to establish that the applicant is extraordinary or outstanding (eminence), and then the evidence is considered

Recommendations

- Start with the CV the more detailed the better, and get the applicant involved in the process
- Make sure the applicant has evidence to "prove up" each item on his/her CV
- Document, document, document!
- An organized packet makes all the difference
- Premium Processing worth the extra money?

Some Lessons Learned

- Post PhD experience carries more weight
- Be sure to present the meaning of the scholar's work in terms that an adjudicator will understand – what does it mean?
- A well-written index and organized materials can make a good case a great one
- Specific recommendation letters that link assertions to facts are critical

Q & A

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